Consolidated Financial Statements

DEPARTMENT OF VETERANS AFFAIRS FRANCHISE FUND **CONSOLIDATED BALANCE SHEETS** AS OF SEPTEMBER 30,

(Dollars in Thousands)

| | | <u>2004</u> | | <u>2003</u> |
|---|-----------|-------------|-----------|-------------|
| ASSETS | | | | |
| Intragovernmental | | | | |
| Fund Balance with Treasury (Note 2) | \$ | 95,924 | \$ | 90,392 |
| Accounts Receivable | | 27,911 | | 28,328 |
| Other Assets (Note 3) | | 6,455 | | 6,642 |
| Total Intragovernmental | | 130,290 | | 125,362 |
| Accounts Receivable | | 18 | | 41 |
| Property, Plant and Equipment, Net (Note 4) | | 21,778 | | 24,389 |
| Other Assets (Note 3) | - | 3 | | 97 |
| Total Assets | <u>\$</u> | 152,089 | <u>\$</u> | 149,889 |
| LIABILITIES | | | | |
| Intragovernmental Liabilities | | | | |
| Accounts Payable | \$ | 95 | \$ | 243 |
| Other Liabilities (Note 6) | | 28,536 | | 9,722 |
| Total Intragovernmental | | 28,631 | | 9,965 |
| Accounts Payable | | 3,944 | | 7,495 |
| Other Liabilities (Note 6) | | 28,821 | | 24,533 |
| Total Liabilities | | 61,396 | | 41,993 |
| NET POSITION | \$ | 90,693 | _\$ | 107,896 |
| TOTAL LIABILITIES AND NET POSITION | \$ | 152,089 | \$ | 149,889 |

All liabilities are current.

DEPARTMENT OF VETERANS AFFAIRS FRANCHISE FUND CONSOLIDATED STATEMENT OF NET COST FOR THE YEARS ENDED SEPTEMBER 30, (Dollars in Thousands)

| PROGRAM COSTS | <u>2004</u> | <u>2003</u> |
|--|-------------|---|
| Gross Costs Intragovernmental Less: Intragovernmental Earned Revenue Intragovernmental Net Costs | (208 | 5,929 \$ 36,634 3,785) (202,475) 2,856) (165,841) |
| Gross Costs Public Less: Public Earned Revenue (Note 7) | | 1,692 147,757 (37) - |
| NET COST OF OPERATIONS | \$ 21 | \$ (18,084) |

DEPARTMENT OF VETERANS AFFAIRS FRANCHISE FUND CONSOLIDATED STATEMENT OF CHANGES IN NET POSITION FOR THE YEARS ENDED SEPTEMBER 30, (Dollars in Thousands)

| NET POSITION | <u>2004</u> | | <u>2003</u> | |
|---|-------------|----------|---------------|--|
| | | | | |
| Beginning Balance | _\$ | 107,896 | \$ 87,493 | |
| OTHER FINANCING SOURCES | | | | |
| Transfers-In | | 333 | 1,199 | |
| Imputed Financing | | 4,263 | 3,783 | |
| Total Financing Sources | | 4,596 | 4,982 | |
| NET COST OF OPERATIONS | | (21,799) | 18,084 | |
| Cumulative Effect of Change in Accounting Principle | | | (2,663) | |
| TOTAL NET POSITION | \$ | 90,693 | \$ 107,896 | |

DEPARTMENT OF VETERANS AFFAIRS FRANCHISE FUND COMBINED STATEMENT OF BUDGETARY RESOURCES FOR THE YEARS ENDED SEPTEMBER 30, (Dollars in Thousands)

| | <u>2004</u> | <u>2003</u> |
|---|---------------|----------------|
| BUDGETARY RESOURCES | | |
| Unobligated Balance at the Beginning of the Period | \$ 72,856 | \$ 52,682 |
| Spending Authority from Offsetting Collections | | |
| Earned | | |
| Collected | 222,579 | 200,055 |
| Receivable from Federal sources | (417) | 14,416 |
| Change in unfilled customer orders | | |
| Advance received | 12,660 | (118) |
| Total Budgetary Resources | 307,678 | 267,035 |
| | | |
| STATUS OF BUDGETARY RESOURCES | | |
| Obligations Incurred | 231,956 | 194,179 |
| Unobligated Balance Available (Note 2) | 48,055 | 54,414 |
| Unobligated Balance Not Available (Note 2) | 27,667 | 18,442 |
| Total Status of Budgetary Resources | 307,678 | 267,035 |
| RELATIONSHIP OF OBLIGATIONS TO OUTLAYS | | |
| Obligated Balance, Net - Beginning of the Period | 17,536 | 20,410 |
| Less: Obligated Balance, Net - End of the Period (Note 2) | , | , |
| Accounts Receivable | (27,911) | (28,328) |
| Undelivered Orders | 375 | 4,865 |
| Accounts Payable | 47,738 | 40,999 |
| Outlays: | , | , |
| Disbursements | 229,707 | 182,637 |
| Collections | (235,239) | (199,937) |
| Net Outlays | \$ (5,532) | \$ (17,300) |

DEPARTMENT OF VETERANS AFFAIRS FRANCHISE FUND CONSOLIDATED STATEMENT OF FINANCING FOR THE YEARS ENDED SEPTEMBER 30, (Dollars in Thousands)

| | <u>2004</u> | <u>2003</u> |
|--|-------------|-------------|
| RESOURCES USED TO FINANCE ACTIVITIES | | |
| Budgetary Resources Obligated | | |
| Obligations Incurred | \$ 231,956 | \$ 194,179 |
| Less: Spending Authority from Offsetting Collections and Adjustments | (234,822) | (214,353) |
| Net Obligations | (2,866) | (20,174) |
| Other Resources | | |
| Transfers-In | 333 | 1,199 |
| Financing Imputed for Cost Subsidies | 4,263 | 3,783 |
| Net Other Resources Used to Finance Activities | 4,596 | 4,982 |
| Total Resources Used to Finance Activities | 1,730 | (15,192) |
| RESOURCES USED TO FINANCE ITEMS NOT PART OF THE NET COST OF OPERATIONS | | |
| Change in Budgetary Resources Obligated for Goods, Services | | |
| and Benefits Ordered But Not Yet Provided | 17,431 | (4,674) |
| Resources that Finance the Acquisition of Assets | | |
| Property, Plant and Equipment | (6,752) | (5,780) |
| Resources that Fund Expenses Recognized in Prior Periods | 22 | 244 |
| Total Resources Used to Finance Items Not Part of Net Cost of Operations | 10,701 | (10,210) |
| Total Resources Used to Finance the Net Cost of Operations | 12,431 | (25,402) |
| COMPONENTS NOT REQUIRING OR GENERATING RESOURCES | | |
| Depreciation and Amortization | 9,248 | 10,152 |
| Gain/Loss on Disposition of Assets | 115 | (251) |
| Other | 5 | (2,583) |
| | 9,368 | 7,318 |
| NET COST OF OPERATIONS | \$ 21,799 | \$ (18,084) |

Notes to the Consolidated **Financial Statements**

Department of Veterans Affairs Franchise Fund

Notes to the Consolidated Financial Statements

For the Years Ended September 30, 2004 and 2003 (Dollars in Thousands)

Note 1. Summary of Significant Accounting Policies

A. Reporting Entity

Created by Congress in 1996, as one of six Franchise Fund pilots operating within the Executive Branch of Government, the Department of Veterans Affairs' (VA) Franchise Fund, supports VA's mission by supplying common administrative services at competitive prices. By law, the business lines within the Fund can only sell to Federal entities. This organization accounted for its funds in six activity centers (VA Enterprise Centers) and in one administrative organization: Austin Automation Center, Debt Management Center, Financial Services Center, Law Enforcement Training Center, Security and Investigations Center, VA Records Center and Vault and the Enterprise Fund Office. The consolidated financial statements include the six individual activity centers of the Fund. All material intrafund transactions have been eliminated.

B. Basis of Presentation

The VA Franchise Fund consolidated financial statements report all activities of Franchise Fund The consolidated financial statements differ from the financial reports used to monitor and control budgetary resources, but are prepared from the same books and records. The statements should be read with the understanding that the VA Franchise Fund is a component unit of the U.S. Government. The Franchise Fund's fiscal year (FY) 2004 and 2003 financial statements are presented in conformity with the Office of Management and Budget's (OMB) Bulletin 01-09, "Form and Content of Agency Financial Statements," as amended.

C. Basis of Accounting

The accompanying consolidated financial statements have been prepared in accordance with Federal Accounting Standards Advisory Board (FASAB) standards and related concepts. The American Institute of Certified Public Accountants designated FASAB as the accounting standard-setting body for Federal governmental entities. As a result, accounting principles promulgated by FASAB are considered accounting principles generally accepted in the United States of America for Federal governmental entities.

D. Fund Balance with Treasury

The Department of the Treasury (Treasury) performs cash management activities for all Federal Government agencies. The Fund Balance with Treasury represents the right of the VA Franchise Fund to draw on the Treasury for allowable expenditures.

E. Accounts Receivable

Intragovernmental accounts receivable are from other federal entities and are considered fully collectible; therefore, no allowance for uncollectible accounts is necessary.

Public accounts receivable are incurred when the Fund makes payments on behalf of their employees. Examples of this would be advances for Permanent Change of Station travel or advances for Federal Employees Health Benefits when employees are on leave without pay and their health benefits are paid to the health carriers. These receivables are considered fully collectible; therefore, no allowance for uncollectible accounts is necessary.

F. Property, Plant and Equipment

The majority of the general Property, Plant and Equipment (PP&E) is used to provide common administrative services to the VA and other federal entities and is valued at cost, including transfers from other federal agencies. Major additions, replacements, and alterations are capitalized, whereas routine maintenance is expensed when incurred. Individual items are capitalized if the useful life is 2 years or more and the unit price is \$100,000 or greater. Equipment is depreciated on a straight-line basis over its useful life, usually 3 to 5 years. There are no restrictions on the use or convertibility of general PP&E.

G. Other Liabilities

Other liabilities are classified as either intragovernmental or public. Intragovernmental liabilities arise from transactions between the Fund and federal entities, whereas public liabilities arise from transactions between the Fund and non-federal entities. Budgetary resources cover all other liabilities, both intragovernmental and public. All liabilities are current.

H. Revenues and Financing Sources

The Fund receives an annual apportionment that allows it to incur obligations and to recognize revenue from its customers on a "fee-for-service" basis. Exchange revenues are recognized when earned. Expenses are recognized when incurred. All significant intra-entity balances and transactions have been eliminated in consolidation.

For financial reporting purposes under accrual accounting, operating expenses are recognized currently, while those for capital and other long-term assets are capitalized and not recognized as expenses until actually used. Financing sources for these expenses, which derive from both current and prior year appropriations and operations, are also recognized this way.

I. Annual, Sick and Other Types of Leave

Annual leave is accrued when earned and the accrual is reduced when leave is used. At least once a year, the balance in the accrued annual leave account is adjusted to reflect current pay rates of cumulative annual leave earned but not taken. Sick and other types of leave are expensed as taken.

J. Imputed Financing

The imputed financing of retirement benefit costs is borne by the Office of Personnel Management to support the retirement of our employees. This cost is not included within the billing rates charged to customers.

K. Litigation

VA is a party in various administrative proceedings, legal actions, and claims brought against it. In the opinion of VA Franchise Fund management and legal counsel, the ultimate resolutions of these proceedings, actions, and claims will not materially affect the financial position or results of VA Franchise Fund operations.

Note 2. Fund Balance with Treasury

The undisbursed account balance for the Fund is a revolving fund comprised of only entity assets. The funds available as of September 30,

| | <u>2004</u> | <u>2003</u> | | |
|-----------------------------------|--------------|--------------|--|--|
| Fund Balance with Treasury | \$ 95,924 | \$ 90,392 | | |

The Fund does not receive an appropriation from Congress. The Fund receives an annual apportionment that allows it to incur obligations and to recognize revenue from its customers on a "fee-for-service" basis.

| | <u>2004</u> | <u>2003</u> |
|---------------------------------------|--------------|--------------|
| Unobligated Apportionment | | |
| Available | \$ 48,055 | \$ 54,414 |
| Unavailable | 27,667 | 18,442 |
| Obligated balance not yet | | |
| Disbursed | 20,202 | 17,536 |
| | | |
| Total Unexpended Apportionment | \$ 95,924 | \$ 90,392 |

Note 3. Other Assets

Other assets are generally made up of advances. There are two types of advances handled by the Franchise Fund. The first is when Treasury processes charges from other agencies to the Franchise Fund via the IPAC system. Charges are recorded as an advance until the applicable obligation is located and the charges can be transferred. These charges are for GSA rent, GPO printing services, FTS, and motor pool.

One of the product lines available to other government agencies is the handling of the purchase card activity. When the purchase credit card payments are scheduled, an advance is set up. Charges are then IPACed to the applicable agency to offset the advances.

Note 4. Property, Plant and Equipment

Property, Plant and Equipment (PP&E), including transfers from other federal agencies, are recorded at cost. Expenditures for major additions, replacements, and alterations are capitalized. Routine maintenance is expensed when incurred. Items costing over \$100,000 with a useful life of 2 years or more are capitalized. All capitalized purchases are depreciated using the straightline method over the estimated useful life, usually 3 to 5 years.

Leasehold Improvements and related depreciation are accounted for as Departmental assets. The Franchise Fund utilizes these assets in the production of revenue. Since the leasehold improvements are VA assets, they are recorded at the Departmental threshold of \$100,000.

PP&E As of September 30, 2004:

| | • | Acquisition Cost | Accumulated Depreciation | | Net <u>Book Value</u> |
|------------------------|----|---------------------|---------------------------------|----|--------------------------|
| Furniture & Equipment | \$ | 1,421 | \$ (837) | \$ | 584 |
| Capital Leases | | - | - | | - |
| ADP Equipment | | 24,276 | (15,186) | | 9,090 |
| Software | | 9,026 | (7,569) | | 1,457 |
| Software - In | | | | | |
| Development | | 165 | - | | 165 |
| Leasehold Improvements | | 19,121 | (8,639) | | 10,482 |
| Total PP&E | \$ | 54,009 | \$ (32,231) | \$ | 21,778 |

PP&E As of September 30, 2003:

| - | | 1 | | Accumulated <u>Depreciation</u> | | Net <u>Book Value</u> | |
|------------------------|----|--------|----|------------------------------------|----|--------------------------|--|
| Furniture & Equipment | \$ | 1,503 | \$ | (725) | \$ | 778 | |
| Capital Leases | | 7,921 | | (7,921) | | - | |
| ADP Equipment | | 20,296 | | (8,830) | | 11,466 | |
| Software | | 8,196 | | (6,088) | | 2,108 | |
| Software – In | | | | | | | |
| Development | | - | | - | | - | |
| Leasehold Improvements | | 17,540 | | (7,503) | | 10,037 | |
| Total PP&E | \$ | 55,456 | \$ | (31,067) | \$ | 24,389 | |

Note 5. Leases

The Franchise Fund has operating leases. Due to the number of operating leases, the future commitment for operating leases is not known. The Franchise Fund's FY 2004 operating lease costs were \$1,293,809 for real property rentals and \$83,308 for equipment rentals. The Franchise Fund's FY 2003 operating lease costs were \$713,934 for real property rentals and \$40,967 for equipment rentals. The following chart represents the Franchise Fund's estimate for operating lease costs for the next 5 years, assuming a range of 3.1 to 3.5 percent annual increase in cost.

OPERATING LEASES

| Fiscal Year | Percentage Increase | Real Property | <u>Equipment</u> |
|-------------|------------------------|---------------|------------------|
| 2005 | 3.1 | \$ 1,334 | \$ 86 |
| 2006 | 3.5 | 1,381 | 89 |
| 2007 | 3.4 | 1,428 | 92 |
| 2008 | 3.4 | 1,476 | 95 |
| 2009 | 3.4 | 1,526 | 98 |

Note 6. Other Liabilities

Budgetary resources fund all other liabilities, both intragovernmental and public. All liabilities are current.

| | | <u>2004</u> | | <u>2003</u> |
|--|------------|--------------------------|-------------|--------------------------|
| Intragovernmental Accrued Payables – Federal Advances – Federal | \$ | 15,121 13,415 | \$ | 8,972 750 |
| Total Intragovernmental Liabilities | \$_ | 28,536 | \$ _ | 9,722 |
| Public Accrued Payables Accrued Salaries & Wages Accrued Funded Annual Leave | \$ | 23,476 1,932 3,413 | \$ | 19,783 1,400 3,350 |
| Total Public Liabilities | \$_ | 28,821 | \$_ | 24,533 |

Note 7. Public Earned Revenue

In 1987, the General Services Administration (GSA) issued regulations providing guidelines for the establishment and installation of physical fitness facilities in government-owned space. GSA coordinates the Cooperative Administrative Support Unit (CASU) program. This program establishes the legal and administrative framework for agencies in multi-tenant buildings to share common services, including health and fitness centers. The Financial Services Center is the sponsor agency for the Mid-Atlantic CASU. The Mid-Atlantic CASU manages a health and fitness center in a Federal building in New York City. Federal employees are members and the revenue for their fees is considered public revenue.